



October 13, 2010

Council Report 2010-115

Adopt Resolution Supporting Complete Streets Policy

Proposed Action.

Staff recommends adoption of the following motion: Move that Council adopt Resolution 2010-067 supporting the development of a Complete Streets policy for the City of Hopkins.

Overview.

“Complete Streets” is a nationwide movement at all levels of government to institute policies to ensure that planners and engineers build road networks that are safer, more livable, and welcoming for all users - all users being bicyclists, public transportation users, pedestrians of all ages and abilities. The Complete Streets movement is completely in line with the City’s goal to Enhance and Promote Smart Urban Design and Walkability and the associated strategies of improving walkability and physical connections, going “green”, healthy City initiatives and LRT planning/TOD. This proposed resolution and the resulting policy will follow the MnDOT and Hennepin County policies for those agencies as well as the policies of a growing number of other metro area cities. If the resolution is adopted, staff would develop a proposed policy for discussion at a December 2010 or January 2011 work session.

Primary Issues to Consider

- Key elements of a Complete Streets policy

Supporting information.

- Resolution 2010-067

A handwritten signature in black ink, appearing to read 'S. Stadler', is written over a horizontal line.

Steven J. Stadler, Public Works Director

Financial Impact: \$ 0 _____ Budgeted: Y/N _n/a___ Source: n/a Related Documents (CIP, ERP, etc.): _____ Notes:

Analysis of Issues

Key elements of a Complete Streets policy

- Encourages street connectivity and aims to create a comprehensive, integrated, connected network for all modes
- Directs that Complete Streets solutions will complement the context of the city or neighborhood
- Applies to all street reconstruction or rehabilitation projects and considers the entire right of way
- Specifies that "all users" includes pedestrians, bicyclists and transit passengers of all ages and abilities, as well as trucks, buses and automobiles, as appropriate

**CITY OF HOPKINS
HENNEPIN COUNTY, MINNESOTA**

RESOLUTION NO. 2010-067

A RESOLUTION SUPPORTING A "COMPLETE STREETS" POLICY

WHEREAS, "Complete Streets" are defined as roadways that enable safe and convenient access for all users, including pedestrians, bicyclists, transit riders and drivers of all ages; and

WHEREAS, "Complete Streets" policies support the City goal of enhancing and promoting smart urban design and walkability; and

WHEREAS, "Complete Streets" is consistent with the Hennepin County Active Living program and will promote physical activity into the daily lives of Hopkins residents; and

WHEREAS, "Complete Streets" may be achieved through single projects or incrementally through a series of smaller improvements or maintenance activities over time; and

WHEREAS, "Complete Streets" policies have been adopted by the Minnesota Department of Transportation, Hennepin County and many other Minnesota cities; and

NOW, THEREFORE, BE IT RESOLVED that the Hopkins City Council supports the development of a City of Hopkins "Complete Streets" policy that:

- Serves as guiding principles to design, construct, operate and maintain the City's roadway system to promote safe and convenient access and travel for all users, including pedestrians, bicyclists, transit riders, and people of all ages and abilities, as well as motor vehicle drivers;
- Creates a comprehensive, integrated, connected City transportation network for all modes;
- Recognizes the need for flexibility and identifies "Complete Streets" solutions that fit in with the context of the neighborhood and overall transportation network;

ADOPTED by the City Council of the City of Hopkins, Minnesota, this 19th Day of October, 2010.

Eugene J. Maxwell, Mayor

ATTEST:

Terry Obermaier, City Clerk

COMPLETE STREETS POLICY

VISION

This Complete Streets Policy incorporates the simple and basic concept that streets and roadways should be designed and operated to be safe and accessible for all transportation users whether they are pedestrians, bicyclists, transit riders or vehicular motorists. Transportation shall include all multi-modal users regardless of age or ability.

PURPOSE/BENEFIT

Complete streets will create transportation corridors that are safe, functional and aesthetically attractive for all users as supported by the following principles:

- 1) Safety
 - a) The guiding principle of Complete Streets is to provide safety for all road users.
- 2) Public Health
 - a) The City of Hopkins can promote public health and physical activity through the constructed environment.
- 3) Access and Transportation Equity
 - a) Not all residents of the City drive a vehicle and rely on safe alternative modes of transportation such as walking or biking.
- 4) Affordable Transportation Choices
 - a) Gas prices are constantly fluctuating and alternative modes of transportation should be supported.
- 5) Economic Development
 - a) Walking and biking offer additional means to access businesses and encourage economic development.
- 6) Environment
 - a) Complete Streets supports many transportation options that help lessen dependence on oil and promote cleaner air.
- 7) Cost Effectiveness
 - a) Designing roads with all users in mind from the beginning reduces costly retrofits.
- 8) Quality of Life/Social Capital
 - a) Walkable neighborhoods increase community interaction and promote a small town feel.

POLICY

1. The City of Hopkins will seek to enhance the safety, access, convenience and comfort of all users of all ages and abilities, including pedestrians (including people requiring mobility aids), bicyclists, transit users, motorists and freight drivers, through the design, operation and maintenance of the transportation network so as to create a connected network of facilities accommodating each mode of travel that is consistent with and supportive of the local community, recognizing that all streets are different and that the needs of various users will need to be balanced in a flexible manner.
2. Transportation improvements will include facilities and amenities that are recognized as contributing to Complete Streets, which may include street and sidewalk lighting; sidewalks and pedestrian safety improvements such as median refuges or crosswalk improvements; improvements that provide ADA (Americans with Disabilities Act) compliant accessibility; transit accommodations including improved pedestrian access to the Light Rail Stations; bicycle accommodations, shared-use lanes, wide travel lanes or bike lanes as appropriate; and street trees, boulevard landscaping, street furniture and adequate drainage facilities.
3. Early consideration of all modes for all users will be important to the success of this Policy. Those planning and designing street projects will give due consideration to bicyclists and pedestrians, from the very start of planning and design work. This will apply to all roadway projects, including those involving new construction, reconstruction, or changes in the allocation of pavement space on an existing roadway (such as the reduction in the number of travel lanes or removal of on-street parking).
4. Consideration of bicyclist and pedestrian transportation users shall be included in street construction, re-construction, re-paving, and re-habilitation projects, except under one or more of the following conditions:
 - a. A project involves only ordinary maintenance activities designed to keep assets in serviceable condition, such as mowing, cleaning, sweeping, spot repair, concrete joint repair, or pothole filling, or when interim measures are implemented on temporary detour or haul routes.
 - b. The City Engineer and City Staff determine there is insufficient space to safely accommodate new facilities.
 - c. The City Engineer and City Staff determine there are relatively high safety risks.
 - d. The City Council exempts a project due to the excessive and disproportionate cost of establishing a bikeway, walkway or transit enhancement as part of a project.
 - e. The City Engineer and Staff jointly determine that the construction is not practically feasible or cost effective because of significant or adverse environmental impacts to streams, flood plains, remnants of native vegetation, wetlands, steep slopes or other critical areas, or due to impacts on neighboring land uses, including impact from right of way acquisition.

5. It will be important to the success of the Complete Streets policy to ensure that the project development process includes early consideration of the land use and transportation context of the project, the identification of gaps or deficiencies in the network for various user groups that could be addressed by the project, and an assessment of the tradeoffs to balance the needs of all users. The context factors that should be given high priority include the following:
 - a. Whether the corridor provides a primary access to a significant destination such as a community or regional park or recreational area, a school, a shopping / commercial area, or an employment center;
 - b. Whether the corridor provides access across a natural or man-made barrier such as a river or freeway;
 - c. Whether the corridor is in an area where a relatively high number of users of non-motorized transportation modes can be anticipated;
 - d. Whether a road corridor provides important continuity or connectivity links for an existing trail or path network; or
 - e. Whether nearby routes that provide a similar level of convenience and connectivity already exist.
6. The design of new or reconstructed facilities should anticipate likely future demand for bicycling and walking and should not preclude the provision of future improvements. [For example, under most circumstances bridges (which last for 75 years or more) should be built with sufficient width for safe bicycle and pedestrian use in anticipation of a future need for such facilities].
7. The City will maintain a comprehensive inventory of the pedestrian and bicycling facility infrastructure integrated with the Capital Improvements Plan and will carry out projects to eliminate gaps in the sidewalk and trail networks where feasible.
8. Complete Streets may be achieved through single projects or incrementally through a series of smaller improvements or maintenance activities over time.
9. The City will generally follow accepted or adopted design standards when implementing improvements intended to fulfill this Complete Streets policy but will consider innovative or non-traditional design options where a comparable level of safety for users is present.
10. The City will develop implementation strategies that may include evaluating and revising manuals and practices, developing and adopting network plans, identifying goals and targets, and tracking measures such as safety and modal shifts to gauge success.

IMPLEMENTATION

The Complete Streets Policy will become effective upon approval of the City Council and will be implemented through the following practices:

1. City street construction and reconstruction projects shall be reviewed at staff level by the City Engineer, Public Works Director and City Planner to determine appropriate level of complete street implementation. Greater attention will be made to those projects within the Downtown and TOD Districts.
2. The City will work with governmental agencies such as Hennepin County and Minnesota Department of Transportation to encourage incorporation of the City's Complete Street policy into street and road projects under their jurisdiction.
3. Update City's Comprehensive Plan to include Complete Streets policy.
4. Staff will continuously educate themselves, Council and Planning Commission members about best practices and cost-effective measures to design and construct Complete Streets.
5. Institute a means to measure performance and success of Complete Streets policy.